

1 EDMUND G. BROWN JR., Attorney General
of the State of California
2 JAMES M. LEDAKIS
Supervising Deputy Attorney General
3 KAREN L. GORDON, State Bar No. 137969
Deputy Attorney General
4 110 West "A" Street, Suite 1100
San Diego, CA 92101

5 P.O. Box 85266
6 San Diego, CA 92186-5266
Telephone: (619) 645-2073
7 Facsimile: (619) 645-2061

8 Attorneys for Complainant

9
10 **BEFORE THE**
BOARD OF REGISTERED NURSING
DEPARTMENT OF CONSUMER AFFAIRS
11 **STATE OF CALIFORNIA**

12 In the Matter of the Accusation Against:

13 **JASON C. CARLSON, aka**
JASON CURTIS CARLSON
14 960 N Tustin Street, #383
Orange, CA 92867

15 **Registered Nurse License No. 590421,**
16
17 Respondent.

Case No. 2008-66

OAH No. L2007110443

DEFAULT DECISION
AND ORDER

[Gov. Code, §11520]

18 **FINDINGS OF FACT**

19 1. On or about August 16, 2007, Complainant Ruth Ann Terry, M.P.H., R.N.,
20 in her official capacity as the Executive Officer of the Board of Registered Nursing, Department
21 of Consumer Affairs, filed Accusation No. 2008-66 against Jason C. Carlson (Respondent)
22 before the Board of Registered Nursing.

23 2. On or about October 29, 2001, the Board of Registered Nursing (Board)
24 issued Registered Nurse License No. 590421 to Respondent. The license was in full force and
25 effect at all times relevant to the charges brought herein and will expire on January 31, 2009,
26 unless renewed.

27 3. On or about August 31, 2007, Sandra Sotelo, an employee of the
28 Department of Justice, served by Certified and First Class Mail a copy of the Accusation No.

1 2008-66, Statement to Respondent, Notice of Defense, Request for Discovery, and Government
2 Code sections 11507.5, 11507.6, and 11507.7 to Respondent's address of record with the Board,
3 which was and is: 960 N. Tustin Street, #383, Orange, CA 92867. A copy of the Accusation is
4 attached as Exhibit A, and is incorporated herein by reference.

5 4. Service of the Accusation was effective as a matter of law under the
6 provisions of Government Code section 11505, subdivision (c).

7 5. On or about September 20, 2007, Respondent signed and returned a Notice
8 of Defense, requesting a hearing in this matter. Respondent indicated on his Notice of Defense
9 that he was represented by Attorney Samuel Spital in this case. A Notice of Hearing was served
10 by mail to Respondent's Attorney Samuel Spital and it informed him that an administrative
11 hearing in this matter was scheduled for June 9, 2008. Complainant's counsel confirmed with
12 Attorney Samuel Spital that Respondent received the Notice of Hearing and knew that the
13 hearing was scheduled to begin on June 9, 2008. Attorney Spital advised that he was not
14 representing Respondent at the hearing. Respondent failed to appear at the hearing.

15 6. Government Code section 11506 states, in pertinent part:

16 (c) The respondent shall be entitled to a hearing on the merits if the
17 respondent files a notice of defense, and the notice shall be deemed a specific
18 denial of all parts of the accusation not expressly admitted. Failure to file a notice
19 of defense shall constitute a waiver of respondent's right to a hearing, but the
20 agency in its discretion may nevertheless grant a hearing.

21 7. California Government Code section 11520 states, in pertinent part:

22 (a) If the respondent either fails to file a notice of defense or to appear at
23 the hearing, the agency may take action based upon the respondent's express
24 admissions or upon other evidence and affidavits may be used as evidence without
25 any notice to respondent.

26 8. Pursuant to its authority under Government Code section 11520, the Board
27 finds Respondent is in default. The Board will take action without further hearing and, based on
28 the evidence on file herein, finds that the allegations in Accusation No. 2008-66 are true.

9. The total cost for investigation and enforcement in connection with the
Accusation are \$12,645.25 as of June 9, 2008.

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DETERMINATION OF ISSUES

1. Based on the foregoing findings of fact, Respondent Jason C. Carlson has subjected his Registered Nursing License No. 590421 to discipline.

2. A copy of the Accusation is attached.

3. The agency has jurisdiction to adjudicate this case by default.

4. The Board of Registered Nursing is authorized to revoke Respondent's Registered Nurse License based upon the following violations alleged in the Accusation:

a. Respondent's license is subject to discipline for unprofessional conduct under Code section 2762, subdivision (e), in that Respondent made false, grossly incorrect, or grossly inconsistent entries in hospital, patient, or other records pertaining to controlled substances and/or dangerous drugs regarding 27 patients at Scripps Memorial Hospital and ten patients at UCSD Medical Center.

b. Respondent's license is subject to discipline for unprofessional conduct under Code section 2762, subdivision (a), in that while working at Scripps Memorial Hospital and the University of California San Diego Medical Center, Respondent obtained controlled substances and/or dangerous drugs by fraud, deceit, misrepresentation, or subterfuge, or by the concealment of material facts, in violation of Health and Safety Code section 11173, subdivision (a).

c. Respondent's license is subject to discipline for unprofessional conduct under Code section 2762, subdivision (a), in that while working at Scripps Memorial Hospital and the University of California San Diego Medical Center, Respondent possessed controlled substances and/or dangerous drugs without a valid prescription therefor, in violation of Code section 4060.

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1 ORDER

2 IT IS SO ORDERED that Registered Nurse License No. 590421, heretofore
3 issued to Respondent Jason C. Carlson, is revoked.

4 Pursuant to Government Code section 11520, subdivision (c), Respondent may
5 serve a written motion requesting that the Decision be vacated and stating the grounds relied on
6 within seven (7) days after service of the Decision on Respondent. The agency in its discretion
7 may vacate the Decision and grant a hearing on a showing of good cause, as defined in the
8 statute.

9 This Decision shall become effective on October 5, 2008.

10 It is so ORDERED September 5, 2008

11 *LaTranene W Tate*

12 FOR THE BOARD OF REGISTERED NURSING
13 DEPARTMENT OF CONSUMER AFFAIRS

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16 Carlson.Default.wpd
17 DOJ docket number:SD2006801257

18 Attachment:

19 Exhibit A: Accusation No.2008-66
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Exhibit A
Accusation No. 2008-66

1 EDMUND G. BROWN JR., Attorney General
of the State of California

2 LINDA K. SCHNEIDER

Supervising Deputy Attorney General

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Deputy Attorney General

4 California Department of Justice

110 West "A" Street, Suite 1100

5 San Diego, CA 92101

6 P.O. Box 85266

San Diego, CA 92186-5266

7 Telephone: (619) 645-2064

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10 **BEFORE THE**
11 **BOARD OF REGISTERED NURSING**
12 **DEPARTMENT OF CONSUMER AFFAIRS**
13 **STATE OF CALIFORNIA**

13 In the Matter of the Accusation Against:

Case No. 2008-66

14 **JASON C. CARLSON, aka**
15 **JASON CURTIS CARLSON**

960 N Tustin Street, #383

Orange, CA 92867

16 **Registered Nurse License No. 590421,**

17 Respondent.

ACCUSATION

19 Complainant alleges:

20 **PARTIES**

21 1. Ruth Ann Terry, M.P.H., R.N. ("Complainant") brings this Accusation
22 solely in her official capacity as the Executive Officer of the Board of Registered Nursing,
23 Department of Consumer Affairs.

24 2. **Jason C. Carlson**. On or about October 29, 2001, the Board of
25 Registered Nursing ("Board") issued Registered Nurse License Number 590421 ("license") to
26 Jason C. Carlson, also known as Jason Curtis Carlson ("Respondent"). The license will expire
27 on January 31, 2009, unless renewed.

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1 6. Code section 4022 provides:

2 “Dangerous drug” or “dangerous device” means any drug
3 or device unsafe for self-use in humans or animals, and includes
4 the following:

5 (a) Any drug that bears the legend: “Caution: federal law
6 prohibits dispensing without prescription,” “Rx only,” or words
7 of similar import.

8 (b) Any device that bears the statement: “Caution:
9 federal law restricts this device to sale by or on the order of a
10 _____,” “Rx only,” or words of similar import, the blank
11 to be filled in with the designation of the practitioner licensed
12 to use or order use of the device.

13 (c) Any other drug or device that by federal or state
14 law can be lawfully dispensed only on prescription or furnished
15 pursuant to Section 4006.

16 7. Code section 4060 provides:

17 No person shall possess any controlled substance, except
18 that furnished to a person upon the prescription of a physician,
19 dentist, podiatrist, optometrist, veterinarian, or naturopathic
20 doctor pursuant to Section 3640.7, or furnished pursuant to a
21 drug order issued by a certified nurse-midwife pursuant to
22 Section 2746.51, a nurse practitioner pursuant to Section 2836.1,
23 a physician assistant pursuant to Section 3502.1, a naturopathic
24 doctor pursuant to Section 3640.5, or a pharmacist pursuant
25 to either subparagraph (D) of paragraph (4) of, or clause (iv)
26 of subparagraph (A) of paragraph (5) of, subdivision (a) of
27 Section 4052. This section shall not apply to the possession
28 of any controlled substance by a manufacturer, wholesaler,
pharmacy, pharmacist, physician, podiatrist, dentist, optometrist,
veterinarian, naturopathic doctor, certified nurse- midwife, nurse
practitioner, or physician assistant, when in stock in containers
correctly labeled with the name and address of the supplier
or producer.

1 8. Health and Safety Code section 11173, subdivision (a), provides:

2 (a) No person shall obtain or attempt to obtain controlled
3 substances, or procure or attempt to procure the administration of
4 or prescription for controlled substances, (1) by fraud, deceit,
5 misrepresentation, or subterfuge; or (2) by the concealment
6 of a material fact.

7 9. Code section 125.3 provides that the Board may request the administrative
8 law judge to direct a licentiate found to have committed a violation or violations of the licensing
9 act to pay a sum not to exceed the reasonable costs of the investigation and enforcement of
10 the case.

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1 **Background**

2 18. Scripps Memorial Hospital. Respondent worked at Scripps Memorial
3 Hospital (Scripps), located in La Jolla, California, from on or about November 12, 2004, until
4 on or about December 8, 2004. An audit of Respondent's controlled substance transactions
5 and Scripps' patient medical records revealed that during November and December 2004,
6 Respondent obtained multiple quantities of controlled substances in contravention of physician
7 orders and without physician orders. Respondent also obtained controlled substances for
8 administration for patients who were not present at Scripps at the time those substances were
9 obtained.

10 19. University of California San Diego Medical Center. On or about
11 March 23, 2005, the Board received a complaint from Linda Levy, the Director of Patient Care
12 Services for University of California San Diego Medical Center (UCSD), located in San Diego,
13 California, alleging that Respondent had committed multiple discrepancies in his transaction
14 records pertaining to controlled substances. UCSD's review of Respondent's controlled
15 substance transaction records revealed that while working at UCSD from on or about
16 December 21, 2004, until on or about March 22, 2005, Respondent obtained and possessed
17 controlled substances in contravention of physician orders and without physician orders to
18 do so.

19 **FIRST CAUSE FOR DISCIPLINE**

20 (False, Grossly Incorrect, or Grossly Inconsistent Record Entries
21 Pertaining to Controlled Substances and/or Dangerous Drugs)

22 20. Respondent's license is subject to discipline for unprofessional conduct
23 under Code section 2762, subdivision (e), in that Respondent made false, grossly incorrect,
24 or grossly inconsistent entries in hospital, patient, or other records pertaining to controlled
25 substances and/or dangerous drugs, as follows:

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1 a. Scripps Memorial Hospital.

2 1) Patient #2. On or about November 29, 2004, at approximately
3 2244 hours, without a physician's order to do so, Respondent obtained two Vicodin tablets for
4 administration to Patient #2. Respondent failed to account for the two Vicodin tablets in any
5 hospital, patient, or other record.

6 2) Patient #6. On or about December 2, 2004, at approximately
7 1130 hours, without a physician's order to do so, Respondent obtained a 2 mg dose of Dilaudid
8 for administration to Patient #6. Respondent failed to account for the 2 mg dose of Dilaudid in
9 any hospital, patient, or other record.

10 3) Patient #7. On or about December 8, 2004, at approximately
11 1148 hours, without a physician's order to do so, Respondent obtained a 100 mg dose of
12 Demerol (Meperidine) for administration to Patient #7. Respondent recorded that the 100 mg
13 dose of Demerol (Meperidine) had been wasted.

14 4) Patient #13. On or about December 8, 2004, at approximately
15 1602 hours, without a physician's order to do so, Respondent obtained a 100 mg dose of
16 Demerol (Meperidine) for administration to Patient #13. Respondent recorded that the 100 mg
17 dose of Demerol (Meperidine) had been wasted.

18 5) Patient #17. On or about December 8, 2004, at approximately
19 0806 hours, without a physician's order to do so, Respondent obtained a 100 mg dose of
20 Demerol (Meperidine) for administration to Patient #17. Respondent record that the 100 mg
21 dose of Demerol (Meperidine) had been wasted.

22 6) Patient #22. On or about December 6, 2004, at approximately
23 1334 hours, without a physician's order to do so, Respondent obtained a 100 mg dose of
24 Demerol (Meperidine) for administration to Patient #22. Respondent recorded that the 100 mg
25 dose of Demerol (Meperidine) had been wasted.

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1 7) **Patient #27**. On or about November 25, 2004, at
2 approximately 1620 hours, without a physician's order to do so, Respondent obtained
3 a 2 mg dose of Dilaudid for administration to Patient #27. Respondent failed to account for 2
4 mgs of the Dilaudid in any hospital, patient, or other record.

5 8) **Patient #28**. On or about November 25, 2004, at
6 approximately 1219 hours, without a physician's order to do so, Respondent obtained a 100 mg
7 dose of Demerol (Meperidine) for administration to Patient #28. Respondent recorded that the
8 100 mg dose of Demerol (Meperidine) had been wasted.

9 9) **Patient #30**. On or about November 29, 2004, between
10 approximately 2113 hours and 2158 hours, Respondent obtained a total dosage of 6 mgs of
11 Dilaudid for administration to Patient #30. Respondent recorded that 4 mgs of the Dilaudid had
12 been administered, but Respondent failed to account for 2 mgs of the Dilaudid in any hospital,
13 patient, or other record.

14 10) **Patient #32**. On or about December 2, 2004, at approximately
15 1125 hours, Respondent obtained a 2 mg dose of Dilaudid for administration to Patient #32.
16 Respondent recorded the wastage of 1 mg of the Dilaudid, but Respondent failed to account for
17 1 mg of the Dilaudid in any hospital, patient, or other record.

18 11) **Patient #34**. On or about November 30, 2004, at
19 approximately 1814 hours, without a physician's order to do so, Respondent obtained a 2 mg
20 dose of Dilaudid for administration to Patient #34. At approximately 1928 hours, without a
21 physician's order to do so, Respondent obtained another 2 mg dose of Dilaudid for
22 administration to Patient #34. Respondent recorded the administration of 1 mg of the Dilaudid,
23 but failed to account for 3 mgs of the Dilaudid in any hospital, patient, or other record.

24 12) **Patient #36**. On or about November 30, 2004, at
25 approximately 1326 hours, without a physician's order to do so, Respondent obtained
26 a 100 mg dose of Demerol (Meperidine) for administration to Patient #36. Respondent
27 failed to account for the 100 mg dose of Demerol (Meperidine) in any hospital, patient,
28 or other record.

1 13) **Patient #37**. On or about November 22, 2004, between
2 approximately 0912 hours and 1715 hours, Respondent obtained a total dosage of 30 mgs of
3 Morphine Sulfate for administration to Patient #37. At approximately 1041 hours,
4 without a physician's order to do so, Respondent obtained a 2 mg dose of Dilaudid for
5 administration to Patient #37. Respondent recorded the administration of 10 mgs and the
6 wastage of 15mgs of the Morphine Sulfate, and the wastage of 1.5 mgs of the Dilaudid.
7 Respondent failed to account for 5 mgs of the Morphine Sulfate, and 2 mgs of the Dilaudid in
8 any hospital, patient, or other record.

9 14) **Patient #38**. On or about November 15, 2004, at
10 approximately 1029 hours, without a physician's order to do so, Respondent obtained
11 a 2 mg dose of Dilaudid for administration to Patient #38. Respondent failed to account
12 for the 2 mg dose of Dilaudid in any hospital, patient, or other record.

13 15) **Patient #39**. On or about November 13, 2004, at
14 approximately 1322 hours, Respondent obtained a 5 mg dose of Morphine Sulfate for
15 administration to Patient #39. Respondent inconsistently recorded in a hospital, patient,
16 or other record that he had administered a total dosage of 7.5 mgs of Morphine Sulfate to
17 Patient #39.

18 16) **Patient #40**. On or about November 25, 2004, at 0851
19 hours, Respondent obtained a 2 mg dose of Morphine Sulfate for administration to Patient #40.
20 At approximately 0927 hours, Respondent obtained a 5 mg dose of Morphine Sulfate for
21 administration to Patient #40. At approximately 1037 hours, without a physician's order
22 to do so, Respondent obtained a 100 mg dose of Demerol (Meperidine) for administration to
23 Patient #40. Respondent recorded the administration of 4 mgs of the Morphine Sulfate, but
24 failed to account for 3 mgs of the Morphine Sulfate and the 100 mg dose of Demerol
25 (Meperidine) in any hospital, patient, or other record.

26 17) **Patient #41**. On or about December 2, 2004, at approximately
27 1323 hours, 1351 hours, and 1429 hours, Respondent obtained a 2 mg dose of Dilaudid each time
28 for administration to Patient #41. Respondent recorded the administration of 2 mgs and the

1 wastage of 3 mgs of the Dilaudid, but failed to account for 1 mg of the Dilaudid in any hospital,
2 patient, or other record.

3 18) **Patient #42**. On or about November 12, 2004, at
4 approximately 0925 hours, Respondent obtained a 2 mg dose of Ativan for administration to
5 Patient #42. Respondent recorded the administration of 0.5 mgs of the Ativan, but failed to
6 account for 1.5 mgs of the Ativan in any hospital, patient, or other record.

7 19) **Patient #45**. On or about November 29, 2004, at
8 approximately 1137 hours, Respondent obtained a 2 mg dose of Dilaudid for administration
9 to Patient #45. At approximate 1247 hours, Respondent obtained a 10 mg dose of Diazepam
10 (Valium) for administration to Patient #45. At approximately 1248 hours, Respondent obtained a
11 2 mg dose of Dilaudid for administration to Patient #45. Respondent recorded the administration
12 of 0.5 mgs and the wastage of 3 mgs of the Dilaudid, and the wastage of 7 mgs of the Valium.
13 Respondent failed to account for 2.5 mgs of the Dilaudid, and 3 mgs of the Valium in any
14 hospital, patient, or other record.

15 20) **Patient #55**. On or about November 13, 2004, at
16 approximately 0755 hours, Respondent obtained a 75 mg dose of Demerol for administration
17 to Patient #55. And, at approximately 1109 hours, Respondent obtained a 100 mg dose of
18 Demerol for administration to Patient #55. Respondent recorded the administration of 100 mgs
19 of the Demerol, but failed to account for 75 mgs of the Demerol in any hospital, patient, or other
20 record.

21 21) **Patient #57**. On or about November 24, 2004, at
22 approximately 0855 hours, without a physician's order to do so, Respondent obtained
23 a 2 mg dose of Dilaudid for administration to Patient #57. Respondent recorded the wastage of
24 1.5 mgs of Dilaudid at approximately 0855 hours. Respondent failed to account for 0.5 mgs of
25 the Dilaudid in any hospital, patient, or other record.

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1 22) **Patient #58**. On or about November 24, 2004, at
2 approximately 1400 hours, without a physician's order to do so, Respondent obtained
3 a 2 mg dose of Dilaudid for administration to Patient #58. Respondent failed to account
4 for the 2 mg dose of Dilaudid in any hospital, patient, or other record.

5 23) **Patient #63**. On or about November 13, 2004, at
6 approximately 1534 hours, 1542 hours, 1658 hours, and 1719 hours, without a physician's order
7 to do so, Respondent obtained a 2 mg dose of Dilaudid each for administration to Patient #63.
8 Respondent recorded the wastage of 1.75 mgs of the Dilaudid, but failed to account for 6.25 mgs
9 of the Dilaudid in any hospital, patient, or other record.

10 24) **Patient #65**. On or about December 6, 2004, at approximately
11 1118 hours, without a physician's order to do so, Respondent obtained a 100 mg dose of
12 Demerol for administration to Patient #65. Respondent failed to account for the 100 mg
13 dose of Demerol in any hospital, patient, or other record.

14 25) **Patient #69**. On or about December 2, 2004, at approximately
15 1133 hours, without a physician's order to do so, Respondent obtained a 2 mg dose of Dilaudid
16 for administration to Patient #69. Patient #69 was not in the hospital on that day. Respondent
17 recorded that the 2 mg dose of Dilaudid had been wasted.

18 26) **Patient #70**. On or about December 2, 2004, at approximately
19 2129 hours, without a physician's order to do so, Respondent obtained two Vicodin tablets for
20 administration to Patient #70. Patient #70 was not in the hospital on that day. Respondent failed
21 to account for the two Vicodin tablets in any hospital, patient, or other record.

22 27) **Patient #72** On or about November 29, 2004, at
23 approximately 1000 hours, without a physician's order to do so, Respondent obtained
24 a 100 mg dose of Demerol from the emergency room for administration to Patient #72. Patient
25 #72 was not in the emergency room on that day. Respondent failed to account for the 100 mg
26 dose of Demerol in any hospital, patient, or other record.

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b. University of California San Diego Medical Center.

1) Patient #1. On or about March 3, 2005, at approximately 1245 hours, without a physician's order to do so, Respondent obtained a 150 mg dose of Demerol for administration to Patient #1. Respondent recorded that the 150 mg dose of Demerol had been wasted.

2) Patient #2. On or about March 9, 2005, at approximately 1506 hours, without a physician's order to do so, Respondent obtained a 100 mg dose of Demerol for administration to Patient #2. Respondent failed to account for the 100 mg dose of Demerol in any hospital, patient, or other record.

3) Patient #3. On or about March 18, 2005, at approximately 1131 hours, without a physician's order to do so, Respondent obtained a 150 mg dose of Demerol for administration to Patient #3. Respondent recorded that the 150 mg dose of Demerol had been wasted.

4) Patient #4. On or about March 18, 2005, at approximately 1225 hours, without a physician's order to do so. Respondent obtained a 100 mg dose of Demerol for administration to Patient #4. Respondent recorded that the 100 mg dose of Demerol had been wasted.

5) Patient #7. On or about March 2, 2005, at approximately 1055 hours, in contravention of physician orders, Respondent obtained three each 50 mg doses of Demerol for administration to Patient #7. Respondent recorded the administration of 50 mgs of the Demerol to Patient #7 and that 100 mgs of the Demerol had been wasted.

6) Patient #8. On or about March 21, 2005, at approximately 1438 hours and 1441 hours Respondent obtained a 2 mg dose of Dilaudid each time for administration to Patient #8. Respondent recorded the administration of 1 mg of the Dilaudid, but failed to account for 3 mgs of the Dilaudid in any hospital, patient, or other record.

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1 7) **Patient #10.** On or about March 4, 2005, at approximately
2 1149 hours, 1242 hours, and 1516 hours, Respondent obtained a 2 mg dose of Dilaudid for
3 administration to Patient #10. Respondent recorded the administration of 1 mgs but failed to
4 account for 5 mgs of the Dilaudid in any hospital, patient, or other record.

5 8) **Patient #11.** On or about March 9, 2005, without a physician's
6 order to do so, Respondent obtained a 4 mg dose of Dilaudid for administration to Patient #11.
7 Respondent failed to account for the 4 mg dose of Dilaudid in any hospital, patient, or other
8 record.

9 9) **Patient #12.** On or about March 19, 2005, at approximately
10 1537 hours, without a physician's order to do so, Respondent obtained three 10 mg doses
11 of Methadone for administration to Patient #12. Respondent failed to account for the
12 30 mg doses of Methadone in any hospital, patient, or other record.

13 10) **Patient #16** On or about March 19, 2005, at approximately
14 1015 hours, without a physician's order to do so, Respondent obtained three 10 mg doses of
15 Methadone for administration to Patient #16. Over five hours later at 1532 hours, the 30 mg of
16 Methadone is shown as wasted.

17 **SECOND CAUSE FOR DISCIPLINE**

18 (Wrongfully Obtaining and Possessing Controlled Substances
19 and/or Dangerous Drugs)

20 28. Respondent's license is subject to discipline for unprofessional conduct
21 under Code section 2762, subdivision (a), in that while working at Scripps Memorial Hospital
22 and the University of California San Diego Medical Center, Respondent did the following:

23 a. **Wrongfully Obtaining Controlled Substances and/or Dangerous**
24 **Drugs.** As set forth under paragraphs 20(a) and 20(b) above, on multiple occasions, Respondent
25 obtained controlled substances and/or dangerous drugs by fraud, deceit, misrepresentation, or
26 subterfuge, or by the concealment of material facts, in violation of Health and Safety Code
27 section 11173, subdivision (a).

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Drugs. As set forth under paragraphs 20(a) and 20(b) above, on multiple occasions, Respondent possessed controlled substances and/or dangerous drugs without a valid prescription therefor, in violation of Code section 4060.

(Gross Negligence)

PRAYER

3. Taking such other and further action as deemed necessary and proper.

DATED: 8/16/07

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